



# Wyoming Court Security Commission Annual Report





**DAVE FREUDENTHAL**  
Governor

THE STATE OF WYOMING

## Office of Homeland Security

**Joe Moore**  
Director

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August 31, 2010

TO: Governor Freudenthal  
Chief Justice Kite, Supreme Court  
Joint Judiciary Interim Committee Members  
Joint Appropriations Interim Committee Members

SUBJECT: Annual Report from the Court Security Commission as required by Wyoming Court Security Act, W.S. S5-11-101 et seq.

The Court Security Commission members are pleased to present the accomplishments and suggested recommendations to enhance courthouse/rooms to ensure safe and secure environments for our public officials and citizens. All members have been actively involved and completed the four (4) standards to protect life, property and the judicial process in the Wyoming court system as directed by the legislature. We will continue this effort and remain available for any comments or suggestions by you and the committee members.

Sincerely,

A handwritten signature in black ink that reads "Joe Moore".

Joe Moore  
Chairman, Court Security Commission

**Larry Majerus**  
Deputy Director

**Angela VanHouten**  
Bioterrorism Program Manager  
(307) 777-5778

**Kelly Ruiz**  
Public Information Officer  
(307) 777-4909

**August 31, 2010**

**TO: Governor Dave Freudenthal  
Chief Justice Marilyn Kite, Supreme Court  
Joint Judiciary Interim Committee Members  
Joint Appropriations Interim Committee Members**

**FROM: Wyoming Court Security Commission**

**RE: 2010 Annual Report**

**Overview**

The Wyoming Court Security Act, W.S. §5-11-101 et seq., created a Wyoming Court Security Commission (Commission) composed of the following individuals:

- Director of the Office of Homeland Security - Director Joe Moore
- One Justice of the Wyoming Supreme Court - Justice William Hill
- One District Court Judge -- Judge Jeffrey Donnell
- One Circuit Court Judge -- Judge Denise Nau
- One County Commissioner -- Commissioner Bill Brewer
- One County Sheriff -- Sheriff Jack "Skip" Hornecker
- One Representative of the POST Commission -- Sheriff Jerry Colson
- One Representative -- Representative Kermit Brown
- One Senator -- Senator Drew Perkins
- One District or County Attorney - Ms. Jeani Stone

**Required Activities**

The Commission is required to:

1. Meet at least twice per calendar year
2. Establish court security standards
3. Recommend levels of court security to include:
  - a. Requirements for equipment, facilities, and architecture
  - b. Training for Court Security Officers
  - c. Protocol & procedures
4. Requirements for local Court Security Management Committees
5. Visit and inspect court security programs
6. Recommend funding support to the Legislature
7. Report annually to four entities in the three branches of government beginning in September 2009

**Committee Meetings to Date**

The Wyoming Court Security Commission met six (6) times:

- August 19, 2008
- November 6, 2008
- April 13, 2009
- July 14, 2009
- January 6, 2010
- July 14, 2010

Four Committees were established by the Commission:

- Requirements for equipment, and facilities (Equipment & Facilities Committee) – Members: Sheriff Hornecker
- Training for Court Security Officers (Training Committee) – Members: Sheriff Colson and Judge Nau
- Protocol & Procedures (Protocol & Procedures Committee) – Members: Judge Donnell, Justice Hill and Ms. Stone
- Requirements for local Court Security Management Committees (Local Management Committee) – Members: Commissioner Brewer and Representative Brown

#### **Priorities Established by the Committees**

- **Equipment & Facilities Committee:** Developing a minimum equipment guideline consisting of the basic equipment any agency could rely on to implement their court security operation. The revenue and manpower resource of each agency, large or small, will be considered before developing "model policy" and baseline for implementing court security.
- **Training Committee:** Implement a training program providing the necessary tools and knowledge to execute and administer an effective security program in any jurisdiction in Wyoming. This training program will provide participants with the necessary training to provide an on-site audit or survey of their court facilities, establish a court security committee, design emergency response plans, plan for high risk and/or high profile trials, conduct security screening of persons and property, respond to security threats, and adequately protect the judiciary and public who use the courthouse facilities on a regular basis
- **Protocol & Procedures Committee:** Developing a basic court security protocol addressing the following issues and concerns: (1) Scope (extent of the physical facility) of the area to be protected (e.g. courtroom only or entire courthouse); (2) Whether only district or circuit courts will be subject to the Commission's suggested standards or whether municipal courts are also covered; (3) Which local agency has primary jurisdiction for court security (e.g. the Sheriff, the police, or the courts themselves); (4) Should the Commission recommend court security officers be P.O.S.T. certified law enforcement officers as a minimum.
- **Local Management Committee:** The top priority for the for this Committee is to identify the actual needs of each county with regards to court security, including any past issues with threats. Objectives relating to this priority are the actual threats or realistic potential threats which must be identified before any security measures can be fashioned. Funding alone directed at a non-identified or unsubstantiated issue will not serve the purpose of the mission of court security and, will in fact, be counterproductive.

#### **Actions Reported Since the 2009 Annual Report Dated August 31, 2009**

- i. Fifth meeting of WCSC held in Casper on January 6, 2010.
  - The Commission reviewed recent courthouse incidents as a reminder of the need for increased courthouse security.
  - The Commission discussed the governor's recommendation there be a line item added for high profile cases to the Supreme Court appropriations. The amount recommended is \$100,000.
  - The Commission discussed there is no state statute prohibiting carrying firearms within courthouses and the difficulty it may pose to put this item into legislation due to the perception it would be an assault on the second item in the Bill of Rights.
  - The Commission approved Wyoming Court Security Standard 2010-1

ii. Sixth meeting of WCSC held in Cheyenne on July 14, 2010.

- The Commission was informed an attempt had been made to include a \$100,000 footnote to this year's budget for high profile cases, as judged by the Supreme Court. However, the legislature determined the budget was too tight to include \$100,000 additional funds for high profile cases. Three thoughts were discussed: 1) when more funding becomes available, it may be less difficult to include an additional \$100,000 in the budget for this line item; and 2) when the need becomes apparent because of an incident, then funding may be more easily attained; and 3) a motion was made the commission work with legislative members to pursue funding of high profile contingency fund of \$100,000. The motion carried.
- A motion was carried to ask a legislation committee to present a bill in the upcoming session to prevent open carry in courtrooms. The consensus of the Commission members is the Legislature should have the opportunity to indicate their position on the issue.
- After review and discussion the Commission approved Wyoming Court Security Standards 2010-2 and 2010-3.

**Legislative Issues**

The commission will continue to identify a source of funding to assist local governments with the expenses incurred by a "high profile case" or a case which exhibits potential violence in the courtroom. House Bill 0229, Court Security Reimbursement was introduced in the 2009 legislative session. But did not reach the floor and the commission recommends reintroduction with sponsor a similar bill for a \$100,000 line budget to the upcoming legislative session.

The commission made a motion to ask a legislative committee to present a bill in the upcoming session to prevent open carrying of weapons in Wyoming courtrooms. Current legislation is in place to restrict carrying a concealed firearm within a courtroom.

**Summary**

The Commission has addressed the statutory requirements to establish standards for protection of the Wyoming court system. Wyoming's twenty three (23) counties have established local court security management committees and in accordance with 2009-1 will meet at least twice per year and report to the Commission by July 1, 2010 and annually thereafter of the status of court security in their county. These standards prepared and approved by the commission is the beginning of an effective roadmap toward enhancing and providing protection within our judicial system and court houses. The commission will continue to maintain liaison with the management committees and remain alert for new recommended policies and procedures for review, discussion and implementation. The commission will report, as required, every September 1<sup>st</sup> to the four entities in the three branches of government.

**Attachments**

1. Wyoming Court Security Act
2. Minutes, Commission meeting held January 6, 2010
3. Minutes, Commission meeting held July 14, 2010 (Draft)
4. Wyoming Court Security Standards 2010-1, 2010-2 and 2010-3
5. Letters Forwarding to County Management Committees enclosing approved Court Security Standards for 2010 (2)
6. County Management Committees

TITLE 5 - COURTS  
CHAPTER 11 - WYOMING COURT SECURITY ACT

5-11-101. Wyoming court security commission created; membership; powers and duties; compensation; report required.

- (a) The Wyoming court security commission is created under the supervision of the Wyoming supreme court. The commission shall be composed of the director of the office of homeland security or his designee and nine (9) additional members who shall be appointed for a term of three (3) years commencing July 1, 2008, who may be reappointed to serve subsequent terms. The nine (9) additional members shall include:
  - (i) One (1) justice of the Wyoming supreme court, appointed by the chief justice;
  - (ii) One (1) district court judge, appointed by the board of judicial policy and administration;
  - (iii) One (1) circuit court judge, appointed by the board of judicial policy and administration;
  - (iv) One (1) county commissioner, appointed by the governor;
  - (v) One (1) county sheriff, appointed by the governor;
  - (vi) One (1) representative of the Wyoming peace officer's standards and training commission, appointed by the governor; and
  - (vii) Two (2) legislators, one (1) from each house, appointed by the speaker of the house and president of the senate respectively;
  - (viii) One (1) district attorney or county attorney, appointed by the governor.
- (b) Nonlegislative members of the commission shall receive no compensation, but shall be reimbursed under W.S. 9-3-102 and 9-3-103 for per diem and travel expenses incurred in the performance of their duties on the commission.
- (c) The legislative members shall receive salary and reimbursement for per diem and travel expenses incurred in the performance of their duties on the commission, as provided in W.S. 28-5-101.
- (d) The commission shall meet at least two (2) times per year.



TITLE 5 - COURTS  
CHAPTER 11 - WYOMING COURT SECURITY ACT

- (e) The commission shall:
- (i) Establish standards to protect life, property and the judicial process in the Wyoming court system. In establishing the standards, the commission shall recommend proper levels of court security to each county with due consideration of each county's size, use of court facilities and security risks. The standards shall include:
    - (A) Requirements concerning equipment, facilities and architecture for court security purposes;
    - (B) Basic training requirements for peace officers authorized to act as court security officers;
    - (C) Basic protocol and procedures for court security; and
    - (D) Requirements for the establishment of local court security management committees.
  - (ii) Visit and inspect any court security program at any appropriate time;
  - (iii) Recommend to the legislature the distribution of funds to counties as may from time to time be appropriated by the legislature for the provision of court security;
  - (iv) Report no later than September 1, 2009, and annually thereafter to the governor, chief justice of the supreme court, joint judiciary interim committee and the joint appropriations interim committee on the status of court security in the state.
  - (f) The supreme court shall provide necessary administrative support for the commission.

# Wyoming Court Security Commission Minutes

Casper, Wyoming

January 6, 2010

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## Call to Order

The Wyoming Court Security Commission public meeting was called to order at 10:25 a.m. on January 6, 2010 by Director Joe Moore at the Hilton Garden Inn in Casper, Wyoming. Prior to this meeting members of the Commission toured the Townsend Court Facility in Casper, Wyoming. Chairman Moore expressed appreciation for the tour and told Kevin White to thank Ms. Odendahl for the work she did in scheduling the tour and setting up the meeting at the Hilton Garden Inn.

## Roll Call/Introductions

Chairman Moore welcomed Sheriff Jerry Colson to the Commission, replacing Lori Emmert who retired as Douglas Police Chief. Roll call was taken by Pam Nelson, Administrative Assistant for Wyoming Office of Homeland Security.

**In Attendance:** Chairman Joe Moore – Wyoming Office of Homeland Security  
Judge Denise Nau – Laramie County Circuit Court  
Sheriff Skip Hornecker – Fremont County Sheriff  
Sheriff Jerry Colson – Carbon County Sheriff  
Representative Kermit Brown – Wyoming House of Representatives  
Senator Drew Perkins – Wyoming Senate  
Meri Ramsey – Wyoming Attorney General's Office  
Kevin White – Court Security Officer/Supreme Court  
Keith Harris – Wyoming Office of Homeland Security  
Pam Nelson – Wyoming Office of Homeland Security  
Gavin Donnelly – Wyoming Office of Homeland Security

## *(VIA TELECONFERENCE)*

Judge Jeffrey Donnell – 2<sup>nd</sup> Judicial Court, Laramie, WY  
Jeni Stone - Campbell County Attorney

**Absent:** Justice William Hill – Wyoming Supreme Court  
Commissioner Bill Brewer – Park County  
JoAnn Odendahl – Deputy State Court Administrator/Supreme Court

## Approval of Minutes

Motion was made by Sheriff Hornecker to approve minutes from the July 14, 2009 Commission meeting. Representative Brown seconded the motion. Motion passed.

Chairman Moore read an article taken from "msnbc.com" about the shooting of two federal marshals by a gunman in the lobby of a federal building in downtown Las Vegas, NV on January 5, 2010. Also Sheriff Hornecker gave a summary about the December 23, 2009 lockdowns of the Riverton and Lander courthouses. These lockdowns were necessary due to a threat of violence directed at Fremont County Child Support Services. The article on this event was in the Lander Journal, dated December 27, 2009 and



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January 6, 2010

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both articles were included in Commission members' packets for this meeting. These articles are good examples for the need to increase courthouse security.

### Sub-Committee Reports

#### A. Equipment, Facilities & Architecture Committee

Sheriff Hornecker stated there were no further items to report. The equipment list was included in the Wyoming Court Security Commission Annual Report for 2009. A motion was made by Judge Donnell to include the equipment list in Wyoming Court Security Standard 2010-1. Representative Brown seconded. Motion passed.

#### B. Training Committee

Judge Nau stated the status of the committee remains the same as it was at the July 2009 meeting; no further work has been completed. Sheriff Colson will chair the training committee. The 40-hour Court Security Course, included in the 2009 Annual Report, will be taught again at the Wyoming Law Enforcement Academy February 8-12, 2010.

Judge Nau recommended standard for training be basic because counties will want to incorporate their own specific needs into the training program. Chairman Moore met on January 5, 2010 with Dave Harris, Director of WLEA, to discuss Court Security training which will be the focus of the next Wyoming Court Security Commission meeting and Dave Harris will give an overview of this training.

#### C. Protocol & Procedures

A motion was made by Judge Donnell to send Wyoming Court Security Standard 2009-1 to all Local Court Security Management Committees. Representative Brown seconded. Motion passed.

#### D. Local Court Security Management Committee

Keith Harris received names and contact information for Local Court Security Management Committees from the following counties: Albany, Big Horn, Campbell, Carbon, Crook, Fremont, Johnson, Laramie, Lincoln, Natrona, Park, Platte, Sheridan, Sublette, Sweetwater, Teton, Uinta, Washakie and Weston. Converse, Goshen, Hot Springs and Niobrara counties have not yet reported their committees, but will provide them to Keith Harris. Each committee is required to submit a report of accomplishments to this Commission by July 2010. Judge Donnell will send corrected names of the Local Court Security Management Committee for Albany County to Keith Harris.

Judge Donnell indicated he would like to address and adopt a standard for court entrance security. Sheriff Colson agreed with Judge Donnell a standard is needed; the Carbon County Courthouse has three separate entrances. Representative Brown stated legislature, as a general rule, would be amenable to establishing best practice standard, but there would need to be consensus by county commissioners to agree to it and there may be the issue about funding counties will want from the state. Judge Donnell stated standards are not binding.

# **Wyoming Court Security Commission Minutes**

Casper, Wyoming

January 6, 2010

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Representative Brown stated the first step would be to promulgate the standard and Judge Donnell stated he would be willing to work up a draft for this standard. Ms. Stone indicated in talking with other county attorneys throughout the state, there is much resistance in restricting courthouse access. Senator Perkins stated people in the courthouse will always be at risk because the courthouse is the symbol of power and authority by which people direct their anger for perceived injustices. Sheriff Hornecker agreed with Representative Brown on the need for consensus by county commissioners, but stated there may be resistance by other county officials as well. Ms. Stone suggested it might be a good opportunity to have Commission members speak about this standard at the Wyoming County Commissioners Association meeting scheduled for September 2010.

## **Lunch Break**

Commission members took a half hour lunch break with food provided by Hilton Garden Inn.

## **Meeting Resumed**

The Wyoming Court Security Commission, led by Chairman Moore, resumed at 11:30 a.m.

## **2010 Legislative Agenda**

### **A. Contingency Fund for "High Profile Cases"**

Chairman Moore discussed this item with Governor Freudenthal prior to this Commission meeting and it was the Governor's recommendation there be a line item added for high profile cases to the Supreme Court appropriations. The amount previously recommended was \$100,000. Judge Donnell stated this was the first he heard about the recommendation, and during the meeting, followed up with a phone call to the Supreme Court to see if it had been added to their budget. It had not formerly been added to the budget, and at the time of this meeting, it was too late to do so since the Joint Appropriations Committee hearing with the Supreme Court was to take place the next day. A suggestion was then made by the Commission to possibly add the contingency fund as an amendment to the Supreme Court budget. Representative Brown indicated he would follow this budget during the legislative process.

### **B. Firearms within Courthouses**

As of this date, there is no state statute prohibiting carrying firearms within courthouses. Meri Ramsey, legal counsel from the Wyoming Attorney General's Office, indicated there is however, a statute for municipalities which does address this issue. Senator Perkins stated he will initiate legislation on this issue in an interim committee but it does need to start in the House. Senator Perkins indicated it may be difficult to put this item into legislation due to the perception it would be an assault to the second item in the Bill of Rights.

# **Wyoming Court Security Commission Minutes**

Casper, Wyoming

January 6, 2010

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## **New Items for Discussion**

Chairman Moore will send letters to Local Court Security Management Committees with copies of Wyoming Court Security Standards 2009-1 and 2010-1. Chairman Moore encouraged members of the Commission to visit courthouses in the state when the opportunity arises. He has toured four facilities to date. He will send a letter of appreciation to Sheriff Benton for the tour of the Townsend Court Facility.

## **Annual Report 2010**

The next Wyoming Court Security Commission Annual Report to the legislature will be due September 2010.

## **Public Comments**

Gavin Donnelly commented he did not see body armor listed as part of the minimal equipment necessary to conduct court security. Sheriff Hornecker replied it was not on the list because the armor is becoming a part of the standard uniform, but he was agreeable to adding body armor to the list. Prior to creating the Standard 2010-1 for minimum equipment, item number 18 will be added to include body armor.

Chairman Moore was pleased with the tour of the Townsend Court Facility and thanked all those who attended the tour and this meeting.

## **Schedule of Next Meeting**

The next Wyoming Court Security Commission meeting will be in Laramie, Wyoming in July with a tour of the Albany County Courthouse. The actual location and date for the meeting will be forthcoming. Motion was made by Judge Nau to adjourn this meeting. Sheriff Hornecker seconded. Motion passed.

## **Adjournment**

Chairman Moore adjourned the meeting at 11:53 a.m.

# Wyoming Court Security Commission

## Record of Proceedings

Supreme Court Building, Room 237

Cheyenne, Wyoming

July 14, 2010

### I. Call to Order

The Wyoming Court Security Commission public meeting was called to order at 10:00 a.m. on July 14, 2010, by Chairman Joe Moore at the Supreme Court Building, Room 237, Cheyenne, Wyoming.

### II. Roll Call and Introductions –*Joe Moore, Chairman*

#### **In Attendance:**

##### Commission Members:

Chairman Joe Moore – Wyoming Office of Homeland Security  
Judge Jeffrey Donnell – 2<sup>nd</sup> Judicial Court, Laramie, WY  
Commissioner Bill Brewer – Park County  
Sheriff Jerry Colson – Carbon County Sheriff

##### (VIA TELECONFERENCE)

Sheriff Jack “Skip” Hornecker – Fremont County Sheriff  
Jeani Stone - Campbell County Attorney  
Representative Kermit Brown – Wyoming House of Representatives

##### Ex-Officio Commission Members:

Joann Odendahl – State Court Administrator/Supreme Court  
Kevin White – Court Security Officer/Supreme Court

#### **Absent:**

Justice William Hill – Wyoming Supreme Court  
Judge Denise Nau – Laramie County Circuit Court  
Senator Drew Perkins – Wyoming Senate

##### Also Attending:

Keith Harris – Wyoming Office of Homeland Security  
Melinda Gibson – Wyoming Office of Homeland Security

A quorum is present.

#### **Distinguished guests in attendance:**

Captain Bill Long, - Laramie County Sheriff's Office  
Director David Harris – Wyoming Law Enforcement Academy  
Deputy Dave Colter – Teton County Sheriff's Office  
Director Betty Hauckap – Peace Officer Standards and Training (P.O.S.T.)  
Sheriff Danny Glick, Laramie County.

II. Approval of January 6, 2010, Minutes

Director Moore directed the Commission Members to the minutes in the commission members' packets, labeled Item 5 in the packets. Judge Donnell moved to approve the minutes of the January 6, 2010, Wyoming Court Security Commission Public Meeting. Sheriff Colson seconded the motion. The motion passed.

IV. Sub-Committee updates

- A. Equipment & Facilities (Sheriff Hornecker & Senator Perkins)  
Sheriff Hornecker. No update. Equipment lists have been provided to each county's sheriff's office.
- B. Training (Sheriff Colson & Judge Nau)  
Sheriff Colson. No update. Training has been established.
- C. Protocol & Procedures (Justice Hill, Judge Donnell, Ms. Stone)  
Judge Donnell. No report. There are new standards ready for presentation to the commission in new business.
- D. Local Management (Commissioner Brewer & Representative Brown)  
Commissioner Brewer. No Report. Each county has established a local management committee. A list of each county's committee members are provided in the packet.

V. 2011 Legislative Agenda (Senator Perkins and Representative Brown)

- A. Contingency fund for "high profile cases"  
Rep. Brown reviewed information discussed at the last Commission session: An attempt was made to include a \$100,000 footnote to this year's budget for high profile cases, as judged by the Supreme Court. The legislature determined the budget was too tight to include \$100,000 additional funds for high profile cases.

Chairman Moore opened the item for discussion. Judge Donnell inquired if the commission members had any other ideas? Two thoughts were expressed: 1) when more funding comes available, it may be less difficult to include an additional \$100,000 in the budget for this line item; and 2) when the need becomes apparent because of an incident, then funding may be more easily attained. It was noted there have been reimbursements in the past to counties suffering a hardship resulting from a high profile case.

Chairman Moore posed a question to the commission, asking them if the funding was something they wished to continue to pursue. Judge Donnell indicated yes, we do need to continue to pursue. If we do nothing, it is believed to be unimportant. Judge Donnell made a motion the commission work with legislative members to pursue funding of high profile contingency fund of \$100,000. Jeanie Stone seconded the motion. Motion carried. Chairman Moore

stated the Chairman of the commission would be the appropriate point-of-contact for this.

B. Firearms within court houses

Judge Donnell indicated discussion was held to pursue a bill to close this loop. Current legislation is in place to restrict carrying a concealed firearm. However, as legislation currently stands, it appears to be OK to carry unconcealed. Sheriff Colson indicated rule cannot address the issue. This issue is one which must be addressed legislatively. Judge Donnell indicated judges do have the authority, however, to direct the atmosphere in their own courtrooms.

Representative Kermit Brown expressed his feeling it may be difficult to get legislation enacted as the issue is politically charged and there are multiple positions on the issue.

Sheriff "Skip" Hornecker reflected his belief the ability to carry unconcealed in the courtroom is an unintended consequence by the legislature. He would like see the legislature given the opportunity to clarify their intent on the issue.

Judge Donnell made a motion to ask a legislative committee to present a bill in the upcoming session to prevent open carry in courtrooms.

The consensus of the commission members is the legislature should have the opportunity to indicate their position on the issue.

Sheriff Hornecker indicated he personally won't be able to pursue the issue.

Judge Donnell suggested, perhaps the judiciary committee would address the issue. Senator Ross will be approached.

Skip 2<sup>nd</sup> the motion. Five (5) voted for. No nays. The remaining abstained.

VI. New Items for Discussion

A. Wyoming Court Security Standard 2010-2

Chairman Moore directed the members to the Wyoming Court Security Standard 2010-2. A draft of the Wyoming Court Security Standard 2010-2 was sent to the Wyoming Police & Sheriff's Associations. A letter has been received from the Laramie County Sheriff's Department with comments. Chairman Moore invited Captain Long to present an overview of letter.

Captain Long indicated the letter reflects Laramie County Sheriff's Department's concern regarding the expertise of a security auditor. It has been the experience



of Laramie County Sheriff's Department it is imperative a security auditor have intimate knowledge of security in the completion of a security audit. Their experience has been positive when audits have been completed by the U.S. Marshalls Service.

Sheriff 'Skip' Hornicker directed the members' attention to the third paragraph in step 1. The document was written as a very broad-spectrum document. The referenced paragraph is written with the U.S. Marshalls Service in mind. However, it is also written to allow leeway in the event of local issues or requirements, and to allow for any future auditing agency may develop in the future.

Sheriff Glick has used U.S. Marshalls for their past auditing needs. They, too, have had positive experiences with security audits completed by the U.S. Marshalls.

Sheriff Hornicker indicated the Fremont County Sheriff's Office has had two assessments completed by Dave Colter at their locations. Sheriff Hornicker expressed his confidence in Mr. Colter's ability, as well. Mr. Colter has been trained by the U.S. Marshalls in the art of security audits and is quite experienced in security issues.

Judge Donnell indicated situations, such as those outlined here, are specifically why this standard is written as it is.

Ms. Jeanie Stone, Esq. noted Standard 2010-2 provides for the local court to establish standards specific to the local court's individual circumstances. It's important to ensure the local community be allowed to tailor security standards locally to meet their unique needs.

Chairman Moore concurred Standard 2010-2 clearly allows for local control. Chairman Moore commended the committee for going beyond security to address natural hazards and emergency management procedures within The Standard. The Wyoming Office of Homeland Security is responsible to ensure continuity of government and stands ready to be a resource in this regard, as needed.

Following the establishment of Wyoming Court Security Standard 2010-2, Mr. Long inquired what could be expected should something go wrong. Judge Donnell expressed his opinion, if the standards outlined in 2010-2 have not been addressed and followed, those failing to implement the Standard may be subject to substantial financial consequences.

Chairman Moore asked the commission members for their direction regarding necessary changes to document, addressing one page at a time.

Page 1: No changes proposed for page 1

Page 2: No changes proposed for page 2

Page 3: The members proposed the following changes to page three:

1. Bulleted Item 'Chemical Hazards' be changed to 'Hazmat/WMD'
2. Bulleted Item 'System(s) Outage (FMS/CMS)' spell out FMS- File Management System and CMS-Content Management System
3. Bulleted Item 'Natural Disasters; Severe Weather' remove 'Severe Weather'
4. Bulleted Item 'Disruptive Individuals' correct typo to bring the two words together, rather than separated by a space
5. Bulleted Item 'Excessive Number of Cases' modify to 'Excessive Number of Judicial Cases'
6. Designation of PIO is made by management committee in connection with the court. Therefore, change the last sentence in the second full paragraph from 'The Court' to 'The Security Committee', making the last sentence read 'The Security Committee should designate an appropriate individual to serve as the court's Emergency Coordination-Public Information Officer.'

As a point of clarification, Captain Bill Long confirmed the commission members' distinction between the responsibilities of the Security Committee versus those of the judge in the event something should happen. The Security Committee will appoint a Public Information Officer (PIO), but upon the occurrence of an event within the court, the PIO is expected to coordinate with the judge.

Page 4: No changes proposed for page 4

Sheriff Colson asked whether it would be appropriate to provide a deadline for implementation of Standard 2010-2 and require a report to the commission. Chairman Moore expressed the desire of the Commission would surely be to encourage participation. Judge Donnell indicated there is no provision in the statute allowing for the enforcement of a deadline. Judge Donnell proposed a follow up with local commission after 90 days to see where they are may be appropriate. It was further suggested it would be appropriate to provide a responsive letter to the local committees regarding their progress, encouraging them to pursue maximum security effectiveness within their jurisdictions.

Director Moore acknowledged and thanked Judge Donnell for his efforts in the creation of Wyoming Court Security Standard 2010-2.

Sheriff Jerry Colson made a motion to approve Wyoming Court Security Standard 2010-2 with changes. Sheriff 'Skip' Hornecker seconded the motion. Four members voted for the Standard with changes. Jeanie Stone opposed. The remainder of the members abstained. Motion carried.

#### B. Wyoming Court Security Standard 2010-3

Chairman Moore directed the Members to Wyoming Court Security Standard 2010-3 and opened the item for discussion.

Chairman Moore expressed his appreciation for the presence of Director David Harris of the Wyoming Law Enforcement Academy, Deputy Dave Colter from Teton County Sheriff's Office, and Director Betty Hauckap, representing Peace

Officer Standards and Training (P.O.S.T.). Director Hauckap reported there are currently 45 attending the post-certified course. The individuals attending the courses are not P.O.S.T. certified. Director Harris has established courses for Court Security officers to attend, as outlined in Wyoming Court Security Standard 2010-3, bullets #3 and #4. There is currently no certification as 'court certified officers.' The standard does allow for the creation of a specific certification.

P.O.S.T. certified training is approved, but not P.O.S.T. certification. The Standard does allow a meeting with the P.O.S.T. Commission to address this issue.

Deputy Dave Colter presented the course curriculum. Mr. Colter indicated students will be able to do a preliminary audit after training. The curriculum has been modified somewhat at the suggestion of the students who have completed the course work. One modification which has been implemented is the inclusion of guest experts as speakers. Deputy Colter also reported Wyoming appears to be leading the way among the states in training court security officers.

Sheriff 'Skip' Hornecker suggested as Wyoming does not currently issue 'specialty specific' certifications, the Court Security Commission may wish to avoid requiring a specific certification for Court Security Officers.

Sheriff Jerry Colson concurs with The Standard's recommendation Court Security Officers attend 40 hours of Court Security Training, as stated in bulleted Item 5.

Judge Donnell made a motion to change Standard 2010-3, Item #6, 2<sup>nd</sup> line to read 'training & authorization' rather than 'certification.' Discussion followed regarding a specific Court Security Certification versus attending 'P.O.S.T. - certified training. Director Hauckap indicated an officer's record currently reflects they have attended the P.O.S.T. - Certified course.

Deputy Colter expressed P.O.S.T. - approved training is most appropriate at this time, given there are currently no specialty-specific certifications in the State of Wyoming.

The differences between a Certified Peace Officer and a Detention Officer were outlined by commission members and guests attending the meeting. Sheriff Glick indicated a Certified Peace Officer has authority to detain & arrest. Detention officers do not. A detention officer does have authority to control the court room.

Judge Donnell stated a peace officer is granted authority to arrest by the legislature. This commission can address only peace officers, per the statute. The Commission cannot make standards for non-peace officers.

Sheriff 'Skip' Hornecker indicated a detention officer can also arrest in the course of their duties. Given a detention officer can make an arrest in the course of their duties, this commission can address a standard for a detention officer.

Commissioner Brewer expressed his view against eliminating detention officer, noting this view is a point of comment only. His perspective is detention officers serve a definite purpose. Agreement was expressed around the room.

Chairman Moore suggested this might best be resolved by striking bullet Item #1 in addition to changing certification to training & authorization. Each bullet item was discussed in turn for changes.

Item #1: Removed.

Item #2: Becomes #1 and strike 'by Commission,' so the item reads '...establishes the standards and training...'

Item #3: Becomes #2.

Item #4: Becomes #3.

Item #5: Becomes #4. Strike 'and certification,' and make the item read '...recommends the court security training requirements for law enforcement...'

Item #6: Becomes #5. Judge Donnell and the commission members confirmed the term 'peace officer' is utilized in the generic sense of the word as someone with a badge, to include a detention officer, a P.O.S.T. – Certified Peace Officer, or any law enforcement officer. The words 'peace officer' should be read very broadly. Strike 'certification' and replace with 'training' making the item read '...toward establishing training for Wyoming peace officers to perform court security duties.'

Item #7: Becomes #6

Director Haukap commented there is a lot of training available. Deputy Colson remarked these are recommendations only.

Chairman Moore again expressed his appreciation to the guests attending the meeting for their attendance and their input.

Judge Donnell moved to make the changes to the Standard 2010-3 as proposed and approve the Standard for dissemination to the Local Court Security Management Committees. Sheriff Colson seconded the motion. Motion carried.

Chairman Moore indicated at 11:30 a.m. the commission would break for lunch and will reconvene at noon.

Director Moore reconvened the meeting of the Wyoming Court Security Commission at 12 noon.

C. Selection of Commission Chair

The selection of a new commission chairman was tabled as an entirely new membership may be assigned by the new governor. Chairman Moore informed the current members he will be leaving at the end of this governor's term.

VII. Annual Report - Due September 1, 2010

Chairman Moore stated everything directed by statute has been accomplished. Chairman Moore indicated he, with the assistance of Mr. Harris, will complete the required annual report for the legislature.

The standards created by the Wyoming Court Security Commission, as directed by the Wyoming Court Security Act, W.S. § 5-11-101(e), will be maintained on Homeland Security's web site and available for anyone wishing to avail themselves of the information contained in them.

VIII. Public Comments

Chairman Moore entertained comments from the public.

Sheriff Glick indicated he has watched work of this commission with interest and thanked the members for their efforts and the timeliness of it. Sheriff Glick commended the Commission for a job well done.

Chairman Moore responded much of the credit is appropriately directed to Judge Donnell. Chairman Moore confirmed the feeling of the commission members, it is important to protect Wyoming citizens, officers of the court and all within the court system.

Chairman Moore then entertained commission member comments.

Sheriff Colson: No comment.

Commissioner Brewer: Best wishes were extended to Chairman Moore in his future endeavors.

Judge Donnell: The commission has made a good start. He is hopeful work will continue, as this is only a start.

Ms. Stone: No comment.

IX. Next Meeting

The commission members determined to tentatively schedule their next meeting for sometime in January, with the specific date to be determined at a later date by e-mail correspondence.

X. Adjournment

Chairman Moore indicated he would entertain a motion to adjourn. Judge Donnell so moved. Sheriff Colson seconded. Motion carried.

Wyoming Court Security Commission

**Wyoming Court Security Standard 2010-1**

*As directed by the Wyoming Court Security Act, W.S. § 5-11-101(e) the following standard is established:*

Enclosed is a compilation of equipment to be considered as minimal to establish a court security process. The equipment is a compilation of equipment suggestions submitted by court security units throughout the state. The list includes the common elements derived from each list submitted. Cost of each item is not included due to the extent of suppliers' available and local resources.

Minimal equipment necessary to conduct court security

Mandatory:

1. Magnetometer (at each court entrance)
2. Hand held detectors
3. Mandatory search information signage (prior to screening position)
4. Lock box for personal property w/markers
5. Gun locker
6. Portable radios w/ear buds/chargers
7. Handcuffs
8. Cordless phone at security station
9. Search mirrors/pole mirror
10. Rubber gloves
11. Adequate lighting
12. Tables or carts beside magnetometer for property display
13. Hand sanitizer
14. Property trays
15. Clip boards
16. Flashlights
17. Property bags
18. Body armor

Optional: (strongly suggested)

1. Long gun/shotgun
2. Tazer
3. First aid kit/Life-Pak defibrillator
4. UA kits
5. Alco-Sensor
6. Field test kits
7. Crowd control barriers



The following is a list of suggested architecture or building elements which should be considered for a successful court security process.

1. CCTV camera system monitored from a designated screening station
2. Duress alarm system throughout the courthouse monitored at both the screening station and emergency dispatch center.
3. Vault alarms (Treasurer's office) monitored at both the screening station and emergency dispatch center.
4. Fire alarm system Monitored at both the screening station and emergency dispatch center.

Note: new courthouse construction should include consideration of isolating the court room areas from the other sections of the court house, and developing a secure entrance and exit for custodial defendants.

There are numerous other concerns specific and unique courthouses must consider based on age and structural design commonly used for the construction era.

## Wyoming Court Security Commission

### Wyoming Court Security Standard 2010-2

*As directed by the Wyoming Court Security Act, W.S. § 5-11-101(e) the following standard is established:*

#### **SCOPE OF COURT SECURITY**

Security and operational continuity in the Courts must include more than simple occasional security to address manmade threats in the courtroom itself and in certain types of cases. An effective plan for the security and continued operation of the courts must be much more comprehensive in terms of the physical area concerned and the types of threats/disruptions to be addressed. Therefore, the Commission recommends the scope of court security be addressed in two parts as follows:

#### **Part I**

There are four key elements in establishing and maintaining an effective courthouse security program. First, security planning must serve the objectives of the judicial process and attain an appropriate balance between access to court facilities and public safety. It is imperative the citizens of Wyoming view their courthouses as safe and productive public facilities where problems are resolved and justice is administered in an inclusive environment.

Second, courthouse security programs require organization, cooperation, and acceptance. The designated security officer, usually the County Sheriff or his designee, should serve as the Security Coordinator and establish Security Committees at each court. At a minimum, these committees should be constituted in accordance with Wyoming Court Security Standard 2009-1. Courthouse security requires coordinated commitments be established with all parties which may become involved in security assessments and responses to potential threats directed towards the court system.

Third, a strategic courthouse security plan should be devised based on a thorough initial and periodic facility surveys and risk assessments to determine reasonable and practical safety and security requirements for the courthouse. The Security Committee with the leadership of the Security Coordinator should conduct security assessments using established guidelines to determine current safety and security levels, to identify courthouse vulnerabilities, and to develop recommendations and plans to enhance security through corrective actions.

Fourth, it is imperative courthouse security be viewed as an ongoing process. The Security Coordinator should require court security procedures be developed, initiated, practiced, and understood by all users of court facilities. Court personnel should receive ongoing training to respond to threats and emergencies and the court's Security

Committee should provide oversight for future efforts and amendments to the court's security efforts.

Again, courthouse security is concerned with facility and operational threat deterrence, threat detection, and threat prevention. Thus the court security program is specifically concerned with security issues covering:

- The Courthouse and Surroundings—lighting; landscaping; doors, windows, and other openings; ceilings and walls; elevators; storage areas for weapons and ammunition; emergency power systems; alarm systems; fire protection; courthouse communications; public areas; parking areas and utilities.
- Courtrooms and Related Spaces—chambers; clerk's office; victim/witness waiting areas; jury deliberation rooms and defendant areas.
- Courthouse Security/Safety Policies and Procedures.

In order to execute courthouse security as a manageable program for the courts, the Security Coordinator, acting in conjunction with the Security Committee, should provide the following:

1. Planning and Organizational Guidance with Recommended Administrative Forms.
2. A Threat Analysis/Preparedness Survey.
3. A Courthouse Safety & Security Survey/Plan Outline.
4. Recommended Security Procedures and Policies for the Courthouse and Clerk's Office.
5. An Overview of Available Security Equipment.

## **Part II**

Part II is intended to move the court's security and preparedness process beyond deterrence, detection, and prevention covered in Part I by addressing the development of a Court Preparedness Plan where the Security Committee, working with the Security Coordinator, sets policies regarding recommended courses of action to respond to potential and actual emergency situations. The Court Preparedness Plan should incorporate both Emergency Administrative Procedures and a Continuity of Operations Plan (COOP). The Continuity of Operations Plan should identify alternate facilities which may be necessary for the conduct of court proceedings in the event of an emergency and should include provisions for security, communications, and all necessary logistical support required by the court for continued operations. Emergency Administrative Procedures should specify how the court would respond/operate if

alternate facilities were not required. For example, Emergency Administrative Procedures should be developed to cover such situations as:

- Terrorism
- Loss of Basic Utilities
- System(s) Outage  
(File Management System and  
Content Management System)
- Bomb Threats
- Hazardous Materials (HazMat)/  
Weapons of Mass Destruction  
(WMD)
- Excessive Number of Judicial Cases
- Suspicious Packages
- Natural-Disasters
- Fire
- Gas Leaks
- Civil Disturbances
- High Profile Cases
- Disruptive Individuals

Emergency Administrative Procedures should be organized by the type of emergency situation. While all possible emergency situations should be considered in procedures, emphasis should be placed on the emergency situations most likely to impact court operations. Procedures should include specific procedures to follow, information necessary to respond (such as emergency phone numbers) and the responsibilities of key personnel for a variety of emergency situations.

Organizational requirements for establishing the court's Preparedness Program are similar to those of the court's Security Program and in many respects the same resources are used. The Security Committee should designate an appropriate individual to serve as the court's Emergency Coordination-Public Information Officer.

The Emergency Coordination-Public Information Officer, working in conjunction with the Security Committee, should be responsible for the creation of the Court Preparedness Plan. The court's Preparedness Plan should incorporate both Emergency Administrative Procedures and a Continuity of Operations Plan as previously mentioned. In order to provide preparedness planning as a manageable program for the courts, the Emergency Coordination-Public Information Officer, acting in conjunction with the Security Committee, should provide the following:

1. Planning and Organizational Guidance with Recommended Administrative Forms.
2. Guidance and Forms for Emergency Administrative Procedures and Evacuation Plans.

3. Guidance and Forms for Continuity of Operations Plans.
4. Overviews of Threats and Emergency Situations.
5. Guidance and Forms for Manual Processing during Emergencies.

Wyoming Court Security Commission

**Wyoming Court Security Standard 2010-3**

*As directed by the Wyoming Court Security Act, W.S. § 5-11-101(e) the following standard is established:*

**Training for Court Security Officers**

The Wyoming Court Security Act “(c) The commission shall: (B) Basic training requirements for peace officers authorized to act as court security officers”

1. The Peace Officer Standards and Training (P.O.S.T.) establishes the standards and training for Wyoming peace officers.
2. The Wyoming Law Enforcement Academy (WLEA) is the responsible state agency, by statute, to provide the required approved P.O.S.T. training for Wyoming peace officers.
3. The WLEA has implemented and conducted training classes for Wyoming peace officers entitled, “Court Security for Law Enforcement.” The course objectives are as follows:

“This forty-hour course is designed to provide the participants with the knowledge and tools necessary to implement and administer an effective security program in their respective court jurisdictions throughout the State of Wyoming.”

“Upon completion of the course, officers will be able to complete an on-site audit or survey of their court facilities, establish a court security committee, design an emergency response plan, plan for high risk and/or high profile trials, conduct security screening of persons and property, respond to security threats and adequately protect the judiciary and public who use the county’s courthouse on a daily basis.”

4. The Wyoming Court Security Commission recommends the court security training requirements for law enforcement currently provided by WLEA become the standard for training of Wyoming peace officers for court security duties and responsibilities.
5. The commission further recommends WLEA representatives continue to discuss the curriculum with the P.O.S.T. Commission toward establishing training for Wyoming peace officers to perform court security duties.
6. The commission further recommends each law enforcement agency head may provide additional training, as deemed appropriate, to their respective staff for court security training.



January 14, 2010

Judge Jeffrey A. Donnell, District Court  
Judge Robert A. Castor, Circuit Court  
Tim Sullivan, Albany County Commissioner  
Devon O'Connell, Albany County Bar Association  
Richard Bohling, Albany County Attorney  
Sheriff James F. Pond, Committee Chairman

**County Court Security Management Committee**

Dear Committee Members:

The Wyoming Court Security Commission extends an appreciation to each of you for participation as a member of your Local Court Security Management Committee. The Wyoming Court Security Act 5-11-101 set forth requirements for the establishment of Local Court Security Management Committees and to establish standards to protect life, property and the judicial process in the Wyoming Court System. The Commission is enclosing with this communication two approved Court Security Standards and the current Court Security Commission members as follows:

- Wyoming Court Security Standard 2009-1
- Wyoming Court Security Standard 2010-1
- Wyoming Court Security Commission members

These standards are RECOMMENDATIONS ONLY and any modification or final decision of these standards for acceptance rests solely with the discretion of your Local Management Committee. We respectfully request your committee provide a written report of your court security status to the Commission by July 1, 2010 and annually thereafter, as set forth in Standard 2009-1. This report can be submitted to Mr. Keith Harris of this office at [kharri@state.wy.us](mailto:kharri@state.wy.us) or (307) 777-5768. We also request your favorable consideration to attend our Court Security Commission meetings with the next meeting tentatively scheduled for July 2010 (exact date not established) at Laramie, Wyoming. Likewise feel free to communicate at any time with our office or any Commission member regarding any issues or suggested comments.

Sincerely,

Joe Moore  
Chairman

JM/pn

cc: Wyoming Court Security Commission Member  
Mr. Joe Evans, Wyoming County Commissioners Association  
Mr. Keith Harris, WOHS  
Ms. Meri Ramsey, Wyoming Attorney General

July 26, 2010

Judge Jeffrey A. Donnell, District Court  
Judge Robert A. Castor, Circuit Court  
Tim Sullivan, Albany County Commissioner  
Devon O'Connell, Albany County Bar Association  
Richard Bohling, Albany County Attorney  
Sheriff James F. Pond, Committee Chairman

**County Court Security Management Committee**

Dear Committee Members:

The Wyoming Court Security Commission extends an appreciation to each of you for participation as a member of your Local Court Security Management Committee. The Wyoming Court Security Act 5-11-101 set forth requirements for the establishment of Local Court Security Management Committees and to establish standards to protect life, property and the judicial process in the Wyoming Court System. The Commission is enclosing with this communication two approved Court Security Standards and the current Court Security Commission members as follows:

- Wyoming Court Security Standard 2010-2
- Wyoming Court Security Standard 2010-3
- Wyoming Court Security Commission members

These standards are RECOMMENDATIONS ONLY and any modification or final decision of these standards for acceptance rests solely with the discretion of your Local Management Committee. We respectfully request your committee provide a written report of your court security status to the Commission by July 1, 2011 and annually thereafter, as set forth in Standard 2009-1. This report can be submitted to Mr. Keith Harris of this office at [kharri@state.wy.us](mailto:kharri@state.wy.us), fax (307) 635-6017 or phone (307) 777-5768. We also request your favorable consideration to attend our Court Security Commission meetings with the next meeting tentatively scheduled for January 2011 (exact date and location not established). Likewise feel free to communicate at any time with our office or any Commission member regarding any issues or suggested comments.

Sincerely,

Joe Moore  
Chairman

JM/kdh/db

Addendum: This letter with enclosures is being forwarded to the county sheriff for dissemination to the appropriate county Court Security Management Committee members.

cc: Wyoming Court Security Commission Member  
Ms. Cindy Delancey, Wyoming County Commissioners Association  
Mr. Keith Harris, WOHS  
Ms. Meri Geringer, Wyoming Attorney General

**Wyoming Court Security Commission  
Local Court Security Management Committees  
(As of May 2010)**

**ALBANY COUNTY- Established**

Judge Jeffery A. Donnell, District Court  
Judge Robert A. Castor, Circuit Court  
Tim Sullivan, Albany County Commissioner  
Devon O'Connell, Albany County Bar Association  
Richard Bohling, Albany County Attorney  
Sheriff James F. Pond, Committee Chairman

**BIG HORN COUNTY-Established**

Georgia Hunt, District Attorney  
Sheriff Kenneth Blackburn  
Judge Tom Harrington, Circuit Court  
Julie Faber, Detention Lt.  
Robyn Guty, Detention Sgt.  
Royal Duneman, Detention Deputy  
Deb Rathbun, Recording Secretary

**CAMPBELL COUNTY-Established**

Dan Coolidge, Commission Chairman  
Bob Palmer, Administrative Director  
Kevin King  
Lt. Jim Hloucal  
Dave King, Emergency Management  
Jeani Stone, County Attorney  
Sgt. Tom Baumgartner

**CARBON COUNTY-Established**

District Court Judge Wade Waldrip  
Circuit Court Judge Jane Eakin  
Sheriff Jerry Colson  
Deputy Mishell Howard  
District Court Judicial Assistant Barbara Casados  
Circuit Court Chief Clerk Lauretta Sheller  
County Clerk, Gwynn Bartlett

**CONVERSE COUNTY-Established**

Sheriff Clinton Becker  
District Court Judge John Brooks  
District Court Judge I. Vincent Case  
Don Gushurst, Converse County Building Maintenance  
Mike Colling, Converse County Commissioner  
Russ Dalgarn, Converse County Emergency Management Coordinator

**CROOK COUNTY-Established**

Tom Adams, Chairman (Sheriff's Office)  
Dean Emmert, (Sheriff's Office)  
Steve Stahla, Sheriff  
Joe Baron, (County Attorney's Office)

Tina Wood (District Court)  
Randy Gill (Courthouse Maint.)  
Judge Fred Dollison (Circuit Court)  
Arna Montgomery (Circuit Court)  
Jim Hadley (County Commissioner)  
James Pridgeon (Emergency Management)

#### **FREMONT COUNTY-Established**

##### **Riverton Court Security Committee**

Sheriff Jack R. "Skip" Hornecker, Fremont County Sheriff  
Corky Ring, Riverton Circuit Court  
Judge Wes Roberts, Riverton Circuit Court  
Sgt. Cris Rohrbacher, Fremont County's Sheriff's Office (Court Security)  
Sgt. Ron Blumenshine, Fremont County Sheriff's Office (Detention)  
Lt. Kathy Mosbrucker, Fremont County Sheriff's Office (Detention)  
Commissioner Dennis Heckert, Fremont County Commissioner  
Brian Varn, Fremont County Attorney  
JR. Oakley, Fremont County Building Maint. Supervisor  
Kathy Metzler, Fremont County Emergency Management Coordinator  
Detective Eric Murphy, Riverton Police Department

##### **Lander Court Security Committee**

Judge Rob Denhardt, Lander Circuit Court  
Judge Rachelle Fontaine, Lander District Court  
Pat Hickerson, Fremont County Commissioner  
Deputy John Applegate, Sheriff's Office Court Security Unit  
Sheriff Jack R. "Skip" Hornecker, Fremont County Sheriff

#### **GOSHEN COUNTY-Established**

Sheriff Don Murphy, Goshen County Sheriff  
Ross Newman, Goshen County Commissioner  
Judge Keith Kautz, Torrington District Court

#### **HOT SPRINGS COUNTY-Established**

John P. Lumley, Hot Springs County Commissioner  
Brad W. Basse, Hot Springs County Commissioner  
Judge Robert Skar  
Judge Thomas Herrington  
Jerry Williams, Hot Springs County Attorney  
Sheriff Lou Falgoust  
Deputy Sheriff Dan Pebbles  
Police Chief Mark Nelson

#### **JOHNSON COUNTY-Established**

Sheriff Steve Kozisek  
Undersheriff Kerry Wolf  
Capt. Kevin Filbert  
Deputy Rod Odenbach  
Gerald Fink, Commission Chairman  
Smokey Wildeman, Commissioner  
Thelma Axberg, Clerk of District Court  
Debby Vandel, Deputy Clerk  
Anne Tkach, Chief Clerk of Circuit Court

**LARAMIE COUNTY-Established**

Danny Glick, Sheriff  
Bill Long, Detention Administrator  
Scott Young, Detention Security Lieutenant  
Mark Voss, County Attorney  
Sylvia Hackl, Assistant County Attorney  
Susan Sweeney, Risk Manager  
David Flood, Information Technology  
Gerrie Bishop, Clerk of District Court  
Gay Woodhouse, County Commissioner  
Judge Pete Arnold, District Court  
Judge Moran, Municipal Court  
Judge Denise Nau, Circuit Court  
Mitch Guthrie, Attorney

**LARAMIE COUNTY Cont.**

Chris Wegner, Building Maintenance Manager  
Diane Lozano  
Jared Keslar, Cheyenne Police Department

**LINCOLN COUNTY-Established**

Judge Dennis Sanderson, District Court  
Judge Frank Zebre, Circuit Court  
Sheriff Shane Johnson  
Kent Connelly, Commissioner  
Kent Brown, Public Defender

**NATRONA COUNTY**

Judge Michael Huber, Circuit Court  
Judge Scott Skadahl, District Court  
Robert Hendry, Commission Chairman  
Sheriff Mark Benton

**NIOBRARA COUNTY-Established**

Sheriff Rick Zerbe  
Lori Doyle, Detention Lieutenant  
Linda Fosher, Clerk of District Court  
Richard Ladwig, Commission Chairman  
Arlene Rapp, Commissioner

**PARK COUNTY-Established**

Bill Brewer, Commissioner  
Brian Skoric, County Attorney  
Sheriff Scott Steward  
Judge Stephen Cranfill, District Court  
Judge Bruce Waters, Circuit Court

**PLATTE COUNTY-Established**

Jane Carlson, Chairman  
Sheriff Steve Keigley  
Susan Artery, Clerk of Court  
Patti Thompson  
Blayne Tamlin  
Dan Kirkbride, Commission Chairman  
Eric Jones, County Attorney

**SHERIDAN COUNTY-Established**

Sheriff Dave Hofmeier  
Lt. Mark Conrad, Sheriff's Office  
Renee Obermueller, Administrative Director  
Dave Coleman, Emergency Management Coordinator  
Mike Morris, Facilities Management Coordinator  
Jim Billings, Manager-ITech Department  
Greg McClintock, ITech Department

**SUBLETTE COUNTY-Established**

Judge Tyler, District Court  
Judge Haws, Circuit Court  
Sheriff Wayne Bardin

**SWEETWATER COUNTY-Established**

Judge Forgey, Circuit Court  
Rob Slaughter, Treasurer  
Judge Ryckman, District Court  
Sheriff Richard Haskell

**TETON COUNTY-Established**

Judge Nancy J. Guthrie, District Court  
Judge Tim C. Day, Circuit Court  
Sheriff Jim Whalen  
Dee Mahoney, Clerk of District Court  
David Baker, Clerk of Circuit Court  
Steven Weichman, County Attorney  
Hank Phibbs, Commission Chairman

**UINTA COUNTY-Established**

Sheriff Napoli  
Lt. Tom Saprorny  
Mick Powers, Commission Chairman  
Judge Sanderson, District Court  
Judge Greer, Circuit Court  
Anne Lavery, District Court Clerk  
Lynne Fox, County Clerk  
Terry Brimhall, County Treasurer  
Lori Perkins, County Assessor  
Kent Williams, County Planner  
Kim West, Emergency Management  
Don Casper (Communications)  
Ron Taylor (County Maintenance)  
Ruth Dewitt (County IT Coordinator)



**WASHAKIE COUNTY-Established**

Sheriff Steve Rakness

Judge Bob Skar, District Court

Tom Harrington, Circuit Court

Ron Harvey, Commission Chairman

Al Nelson, Deputy/Court Security Officer

**WESTON COUNTY-Established**

Doug Jorrey, Homeland Security Coordinator

Jerry Shepperson, Commissioner

Sheriff Bill Ware